1	CITY OF NEWARK
2	DELAWARE
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4	PLANNING COMMISSION
5	MEETING MINUTES
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7	MEETING CONDUCTED IN PERSON AND REMOTELY
8	VIA MICROSOFT TEAMS
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10	JUNE 6, 2023
11	7:00 P.M.
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13	Present at the 7:00 P.M. meeting:
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15	Commissioners Present:
16	Chairman: Willard Hurd, AIA
17	Vice-Chair: Alan Silverman
18	Secretary: Karl Kadar
19	Chris Williamson
20	Allison Stine
21	Scott Bradley
22	Kazy Tauginas
23	
24	Staff Present:
25	Paul Bilodeau, City Solicitor
26	Renee Bensley, Director of Planning and Development
27	Jessica Ramos-Velazquez, Deputy Director of Planning and Development
28	Mike Fortner, Senior Planner
29	Katie Dinsmore, Administrative Professional I
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31	Chair Hurd called the meeting to order at 7:02PM

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Chair Hurd: Good evening, everyone, and welcome to the June 6th, 2023, City of Newark Planning Commission meeting. This is Will Hurd, Chair of the Planning Commission. We are conducting this hybrid meeting through the Microsoft Teams meeting platform. I'd like to provide some guidelines for the meeting structure so that everyone is able to participate. Katie Dinsmore, the department's Administrative Professional, will be managing the chat and general meeting logistics. At the beginning of each item, I will call on the related staff member to present followed by the applicant for any land use items. Once the presentation is complete, I will call on each commissioner in rotating alphabetical order for questions of the staff or presenter. If a commissioner has additional questions they would like to add later, they should ask the chair to be recognized again when all members have had the opportunity to speak. For items open to public comment, we will then read into the record comments received prior to the meeting followed by open public comment. If members of the public would like to comment on an agenda item and are attending in person, they should sign up on the sheet near the entrance and will be called on to speak at the appropriate time. If members of the public attending virtually would like to comment, they should use the hand raising function in Microsoft Teams to signal the meeting organizer that they would like to speak or message the meeting organizer through the chat function with their name, district or address, and the agenda item on which they would like to comment. All lines will be muted, and cameras disabled until individuals are called on to speak. At that point the speaker's microphone and camera will be enabled and they can then turn on their cameras and unmute themselves to give their comments. We cannot manually turn on cameras or microphones through Microsoft Teams, which must be done by the individual. All speakers must identify themselves prior to speaking. Public comments are limited to 5 minutes per person and must pertain to the item under consideration. Comments in the Microsoft Teams chat will not be considered part of the public record for the meeting unless they are requested to be read into the record. We follow public comment with further questions and discussion from the commissioners then the motions and voting by roll call. Commissioners will need to articulate the reasons for their vote. If there are any issues during the meeting, we may adjust these guidelines if necessary. The City of Newark strives to make our public meetings accessible. While the City is committed to this access, pursuant to 29 Delaware Code 10006A,

technological failure does not affect the validity of these meetings, nor the validity of any actions taken in these meetings.

### 1. Chair's Remarks

Chair Hurd: Alright that leads to item 1, chair's remarks. I do want to note for anyone that is attending to discuss the proposed tiny home development adjacent to Robscott Manor, that the article about it is part of our Informational Items agenda item which are for informational purposes only and aren't up for discussion by the commissioners. You are welcome to provide public comment about this development in our general public comment item since our minutes are sent to Council for their information. All the comments submitted via email will be included in our minutes. Because the proposed development is outside the city the Commission won't be involved in any decisions or recommendations about it. It is not appropriate for the Planning Commission to take a position for or against land use decisions by other municipalities. City Council is the best place for residents to express their thoughts as Council is the legislative body that would work with New Castle County on issues related to development.

### 2. Minutes

Chair Hurd: Item 2 now, minutes. Oh, sorry too much breathing. Are there any edits or corrections to the minutes from April 4<sup>th</sup>?

Commissioner Stine: Chairman Hurd I had...

Chair Hurd: Microphone please.

Commissioner Stine: Line 787. I believe it should say 24 months it says 24 hours.

Chair Hurd: Ok, good catch.

Commissioner Stine: That's it.

Chair Hurd: Ok, anyone else? Alright, seeing none of the minute's stand as amended by acclimation.

# 3. Review and consideration of the minor subdivision at 65 North Chapel Street

Chair Hurd: Alright that takes us to item 3 review and consideration of the minor subdivision at 65 North Chapel Street.

Director Bensley: Thank you Mr. Chairman. This land use application is a minor subdivision for the property located at- I'm sorry I'll start again. This is Director Renee Bensley for the record. This land use application is a minor subdivision for the property located at 65 and 67 North Chapel Street. The applicant proposes dividing the parcel into an approximately 4,120 square foot lot containing the existing single-family house and 175,841 square foot containing the existing Newark Methodist Episcopal Church Cemetery. These two items are currently on the same lot. This property is located on the Northwest corner of the intersection of New Street and North Chapel Street. The existing zoning for this property is RM which is Multifamily dwellings and garden apartments. The existing single family detached dwelling and cemetery are allowed uses in the RM zoning district; however, the lot proposed to be created for the single-family dwelling does not meet the minimum lot size, side yard, or front yard setback requirements of the RM district. These proposed lot dimensions are the maximum extent possible around the existing house without encroaching on any of the nearby gravesites. The Newark Board of Adjustment heard their application for variances at their May 18<sup>th</sup>, 2023, meeting and awarded those variances subject to the condition that the property remain a single-family home. The proposed plan conforms to the existing land use designation indicated in the Comprehensive Development Plan. They are located within Planning Section A and are designated as Residential, Low Density. This proposed development meets all requirements detailed in Chapter 27 of the City Code with the variances approved by the Board of Adjustment. And because the minor subdivision with the Subdivision Advisory Committee recommended conditions should not have a negative impact on adjacent and nearby properties and because the proposed use does not conflict with the development pattern in the nearby area, the Planning and Development Department suggests that Planning Commission recommend approval to City

Council of the minor subdivision for 65 and 67 North Chapel Street as presented on the plan in your packet. We have Jeff Williams here on behalf of the applicant, so he's going to do a quick presentation now. Himself and Norris Wright are available to answer questions that the Commission may have.

Chair Hurd: Alright thank you. Just make sure the microphone is pointed at you because it's very sensitive.

Mr. Williams: Good evening members of the Planning Commission my name is Jeff Williams with Mott McDonald, and I'm here representing 65 and 67 North Chapel Street and as Director Bensley said we went before the Board of Adjustment last month and were granted the four variances we were seeking to take the house that's on there and make it a separate lot for residential purposes only, for a single-family dwelling as the condition states. And this property dates back some time where the Wright brothers formed a cemetery company in order to acquire the 4 acres of land from the trustees of the Newark Methodist Episcopal Church in 1904. And this cemetery is not officially related to the church, it's its own separate entity and it's not a nonprofit organization. All of the gravesites have been sold, so there's no sources of income for this property except for the house that was being rented up until a year ago when the last group of students that rented it damaged it far beyond repair. The house on the corner of North Chapel and New Streets was the caretaker house for many years up until about 30 years ago and as I stated it had been rented since then to the University of Delaware students. It's a two-story dwelling, it's small, I believe it has 3 bedrooms.

Mr. Wright: I'm not sure.

Mr. Williams: And then it has parking behind it. So, the cemetery company is hesitant to invest money into the necessary repairs to undertake the rehabilitation of the house because it continues to get damaged, it continues to be repaired and the cemetery company does not have the income to do that. So, they don't want to leave it unused or unoccupied as it could become an insurance problem or a nuisance. So, they decided that they would like to subdivide it so they can sell this property and the owner can either maintain that existing house or build a house on the same footprint. Mr. Norris Wright is the sole owner of the stock of the cemetery company. He has three sons, but they do not live in the area, and they do not wish to take over the company. He is looking for cemetery management firms that would possibly take over the cemetery to maintain it. As you can see from the plan we submitted, we gave as much room around this house as we could with the gravesites to the side and to the rear and with where the house is in respect to North Chapel Street and New Street. So, the lot's relatively small but we don't think the students will need that big of a yard because they'll be studying the whole time hopefully. Any questions?

Chair Hurd: Well, let's begin. Commissioner Bradley?

Commissioner Bradley: Thank you chairman and thank you for the presentation. Looking at the photos in the package, there's some large trees. Are they on the cemetery property or the dwelling property? Mr. Williams: I believe they're on the dwelling property, or they're right on the line because there's markers if you look at that photo along the side there's markers for the aisles of the gravesites and I think I came within one foot of them because those are just markers, they're not gravesites.

Commissioner Bradley: Ok, so if I'm looking at the pictures as looking west so that's a front on view of the building, it shows the trees to the right and there's a concrete retaining wall along the sidewalk. Those trees are behind that wall so I'm assuming they're on the cemetery property.

Mr. Williams: Going further down North Chapel yes, they are, there are trees all along the backside of that wall down to the railroad tracks.

Commissioner Bradley: Ok. And you said that one of the stipulations with the Board of Adjustment is that it can only be a single-family home in the future?

Mr. Williams: Correct.

Commissioner Bradley: So, that could be a rental property, but it's staying a single-family home?

Mr. Williams: Yes. They were concerned because it's zoned garden apartments that somebody could put garden apartments in there and we skipped it because of how small it is, garden apartments wouldn't fit in there because they would require setbacks. So, a single family is what it should be.

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181 Commissioner Bradley: Ok. And just out of curiosity, what is up urban land?

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183 Mr. Williams: Up urban land? It's usually a soil that's a filler material.

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185 Commissioner Bradley: So, it's a soil type.

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187 Mr. Williams: Yes.

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Commissioner Bradley: Ok, thank you. And those are all the questions I had.

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191 Chair Hurd: Alright thank you. Commissioner Kadar?

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194 195 Commissioner Kadar: So, let me summarize. There's one property now, it's being split into two properties, the house property will contain something under 1/10 of an acre, right? There are no tear downs, there are no build ups. The Board of Adjustment has already approved the variances, there's no reason to object.

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Mr. Williams: Right, thank you very much.

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200 Commissioner Kadar: That's all I have. Thank you.

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Chair Hurd: Commissioner Silverman?

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Commissioner Silverman: This is a rather interesting property and I'm going to propose an amendment to the proposal. This property was developed by a gentleman in Newark who was a slave owned by at least four families in Newark, he was freed in the 1840s. I'm not sure whether by right or through will. He acquired the parcel that the house is on, and he built the house in 1852 so this house is about 170 years old. He further acquired two more parcels behind his structure and the parcel next to the structure up next to the railroad track. So, he owned the land that was eventually bought by a series of churches which evolved into today's cemetery company. It's a house that has been continuously occupied from the time it was built as the presenter said up until about 30 years ago or so. When caretaker use was discontinued, the property was leased for income by the cemetery company. So, it's a rather interesting house built by a rather interesting person. When we come to the proposal to adopt this, I would like to amend the recommendation that if this house is significantly altered or demoed that it be documented to the Federal Historic Preservation Standards and I understand there's a group at the University, and I'm not sure if it's through the Winterthur group who's very interested in how buildings were built in Newark. Particularly, Newark is known for building new structures out of salvage material. And one other oddity, houses in Newark were moved around like chess pieces at one time, so there's some interest in determining whether this was the original house or whether it was built by Mr. Cox who was the freed slave who dropped his last owner's name of Cox and in today's parlance did business as, dba, Thompson. So, there's some interest in at least documenting what's on this property from two perspectives and that's from the national register perspective and the interest groups as the University with respect to local construction here in Newark. But otherwise, this is a very simple creation of a single lot, Board of Adjustment has granted the variances necessary, and I intend to vote in favor of this.

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Chair Hurd: Alright, thank you. Commissioner Stine. And can I just ask people to be sure that they are talking into the microphones because we're getting some comments that the sound is not coming through clearly. Thank you.

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Commissioner Stine: Thank you. Thank you for your presentation, I also intend to support your application. My only question is do all the variances and approvals run with the land? '

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Mr. Williams: Yes.

Commissioner Stine: Ok, so the next owner of the property doesn't need to come back for any. And if

they remove the house and build a new one?

Mr. Williams: They have to build it within those dimensional variances.

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Solicitor Bilodeau: And the solicitor concurs with that as well. This is the solicitor.

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Director Bensley: And the variances would be there so long as the use is a single-family home. If anybody else were to propose constructing anything different than those variances would sunset based on the conditions that were put on it by the Board of Adjustment.

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Commissioner Stine: Including a conditional use or something, like a special use permit? No, just for the construction.

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248 Director Bensley: Correct.

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250 Commissioner Stine: Got it, I'm with you. Thank you.

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252 Chair Hurd: Commissioner Tauginas?

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Commissioner Tauginas: No questions, you're not moving any grave sites so it's not going to turn into Poltergeist.

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Mr. Williams: Oh no, that's a whole can of worms you don't want to open.

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259 Commissioner Tauginas: That's right.

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261 Chair Hurd: Thank you, Commissioner Williamson?

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Commissioner Williamson: Thank you. A couple questions, one is does the property, the house have any life and safety code compliance issues, is there anything terribly wrong with it? Does the house itself have any outstanding code compliance for safety issues.

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Chair Hurd: Sir, I need you to come to the microphone so that gets into the record.

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Mr. Wright: Over the years we have received a number of letters from the City of Newark about things they want fixed at the house and things like that and within the house and we've responded and fixed everything upon receiving the instructions. But it's been a continuing problem, and we have a responsibility to maintain 4 acres and get the grass cut every week during the spring and things like that. It mounts up and we don't want to keep having these issues come up and also paying insurance on the house and liability insurance and we're trying to make life more simple for the cemetery itself but there's no reason we can't sell the house because we've responded and fixed every code violation we've been alerted to over the years.

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Chair Hurd: Ok, sir if you could just identify yourself for the record?

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Mr. Wright: Oh, I'm Norris Wright, I'm the sole remaining owner of the cemetery property so I'm trying to arrange things. I'm no young spring chicken anymore so, and I have no one to take over, my sons live elsewhere so I'm trying to make things simpler and get everything tidied up. And I don't want the house to sit there getting repeated code violations because the students destroy the place, we try to fix it, it's sort of like a squirrel in a cage. And we've tried to keep up with the code violations, yes.

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Commissioner Williamson: Yeah, I bring it up because in many jurisdictions, granting a subdivision or parcel map has a condition of approval that says all code violations are taken into account. I didn't think there was anything wrong. The other question is regarding the potential historic, that's the first I've heard of that.

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Mr. Wright: Me too.

Commissioner Williamson: And I don't know if we can have an answer here as to whether the house and or the cemetery itself was ever surveyed for historic designation since it's clearly more than 50 years old?

Mr. Wright: I don't know, but maybe you have contacts at the University?

Director Bensley: I was just going to say, in the past what we have done if there has been a question about historic significance is we have had a condition in the subdivision agreement for Council approval where they are required to submit to the Delaware State Office of Historic Preservation to request an evaluation as to whether or not it would be considered a historic property to designate a marker or something of that nature. But that would be a condition that we could potentially put on this approval if the Planning Commission recommends that. And with that, it requires the applicant to submit the application but if the Delaware State Office of Historic Preservation says you know it is not of a level of historic significance that they would designate it with a marker or something like that, it doesn't bind the applicant to put something up that they don't recommend.

Commissioner Williamson: I guess the follow up is that there seems to be some evidence that it might have a significant, we can't decide for sure here what would be normal procedure and you just outlined it. And I'm assuming that applying for or contacting that office would not hold up what you want to do, it could be passed on to a subsequent owner. We don't want to hold him up if he wants to sell the property waiting for something from the state which could take months or.

Director Bensley: That generally wouldn't hold up something like this, and a subdivision agreement would run with the property so if it's an item that's not completed prior to the sale of the property it likely would be something that would be triggered with the development of, or if a development is submitted by the new buyer so it would be something that would carry through until then so that's not something that should slow the process down.

Commissioner Williamson: And my last question is, is the cemetery itself, was it a slave cemetery or just anyone, do we know?

Mr. Wright: Not that I'm aware of at all, the Wright family is at the center of cemetery, but as we've sold all the lots, my brother ran it for years and he lived down in Florida, so I wasn't aware of everything that was going on, but Bob Ford sold most of the lots for us, at the funeral home here in Newark.

Commissioner Williamson: Well, that sounds rather recent, so it didn't fill up in the 1850s?

Mr. Wright: No, it didn't fill up then but there may be some, I don't know what was on there over the years, but Bob has handled most of the sales of grave lots and there are no more to be sold.

Commissioner Williamson: Thank you very much, that's all I have.

Chair Hurd: Thank you, and I have no questions because everything's been covered. Has there been any public comment submitted for this item? Is there anyone present that wishes to make a public comment? No, ok. Closing public comment and bringing it back to the dais if there are any further questions? Commissioner Bradley?

Commissioner Bradley: Thank you chair, I just wanted to revisit the historic preservation conversation. We went through this process about 25 years ago in our home for different reasons. And it is a time-consuming process. My fear is will that stall any of their, what they're trying to do and if it's in the process of going through the historical preservation review, is that detrimental to trying to sell the property. Because what if it comes back, and I'm for all this historic preservation, I'll say that up front. But is there any way that this could prevent them from tearing down the building and doing anything like

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Chair Hurd: I don't believe so. All it would do is it would require a documentation process if you're going to demolish it, so it's at least recorded. But it doesn't lock the building in, it would have to be fairly historic.

Commissioner Bradley: Our documentation process was done by the University of Delaware.

Chair Hurd: Ok. Commissioner Silverman you had your hand up?

Commissioner Silverman: Yes, the gentleman who's been dubbed our starring history professor Jim Jones has done some work on these properties in the area and I had a conversation with him, that's where I learned some of this background. So, he's got additional information. And my purpose of bringing it up is not to preserve the structure in place, but if it moves to substantial reconstruction or demolition, to at least document the structure. Chair Hurd: Ok, anything further? Commissioner Kadar. Commissioner Kadar: So, am I to understand then that the submission for some historical significance research goes along with the recommendation? Chair Hurd: Well, I think we can have Commissioner Silverman put that in as an amendment to the motion if we want. Commissioner Kadar: Ok, fine. Chair Hurd: Ok, so we can move to the motion. Secretary Kadar? Commissioner Kadar: Ok, we recommend that City Council approve the 65 and 67 North Chapel Street minor subdivision as shown on the Mott McDonald LLC Minor Subdivision record plan dated January 23rd, 2023, and revised March 15th, 2023, and May 18th, 2023, according to Subdivision Advisory **Committee conditions.** Chair Hurd: Thank you, do I have a second? Commissioner Bradley: Second. Chair Hurd: Thank you, any discussion to the motion? Commissioner Silverman: I'd like to amend the motion. Chair Hurd: Thank you, what's your amendment? Commissioner Silverman: I'd like to amend the motion to include a provision that the subdivision agreement contain language that if the subject structure is significantly altered or demoed that that the structure be documented through, do we do state or national registry? Chair Hurd: State. Commissioner Silverman: Through the state registry of historic places. Chair Hurd: Ok. Director Bensley does that kind of cover the intent that we've seen for historic properties before. Director Bensley: I would say so. I think the one thing that the Commission should be aware of is we've had the experience in the past where a building is submitted to the Office of State Historic Preservation and they say you know, sometimes they say yes it's of historic significance and they should have a marker and so on and so forth, and sometimes they say it sounds interesting but it doesn't quite meet the level of what we consider to be eligible for that under our criteria. Commissioner Silverman: It sounds like we're talking on two levels here, I'm not interested in the marker going up I just want the property to be documented and I'm familiar with the national registry's standards, photographs, measurements, and local history.

Chair Hurd: So, documentation.

409 Commissioner Silverman: That's what I recommend for.

Chair Hurd: Alright we have an amendment to the motion do we have a second?

Commissioner Williamson: I'll second, but Chair Hurd a point of clarification. Submitting to the state makes sense but there's nothing I don't think preventing the city from taking some action to simply... Chair Hurd: I believe that's what Commissioner Silverman is asking, is to basically keep it in the subdivision agreement as a city standard and not basically bring the state into it unnecessarily. So, we have a motion second, all right. Any discussion about the amendment? Alright voting on the amendment. Commissioner Bradley? Commissioner Bradley: Aye. Chair Hurd: Commissioner Kadar? Commissioner Kadar: Aye. Chair Hurd: Commissioner Silverman? Commissioner Silverman: Aye. Chair Hurd: Commissioner Stine? Commissioner Stine: Aye. Chair Hurd: Commissioner Tauginas? Commissioner Tauginas: Aye. Chair Hurd: Commissioner Williamson? Commissioner Williamson: Aye. Chair Hurd: And I am aye as well, amendment to the motion passes. To the original motion any further discussion? Alright seeing none we'll move to the vote. Commissioner Kadar? Commissioner Kadar: Since it's consistent with all parameters, zoning, the Comprehensive Plan, I vote aye. Chair Hurd: Thank you. Commissioner Silverman? Commissioner Silverman: For the reasons stated in the department's recommendations dated May 30th, 2023, I vote aye. Chair Hurd: Thank you. Commissioner Stine? Commissioner Stine: Based on the Planning and Development Department Report of May 30th, 2023, I vote ave. Chair Hurd: Thank you, Commissioner Tauginas? Commissioner Tauginas: Based on the Planning report, I vote aye. Chair Hurd: Thank you. Commissioner Williamson? Commissioner Williamson: Based on the information presented tonight and the discussion, aye. Chair Hurd: Thank you, Commissioner Bradley? Commissioner Bradley: Based on the information tonight, I vote aye. Chair Hurd: Thank you. And based on the information presented and the comments of the other

commissioners, I vote aye as well. Motion carries, alright and that closes the item.

473 Mr. Williams: Thank you very much.

Chair Hurd: Congratulations.

4. Review and consideration of an amendment to the definition of "Personal service establishment" under Section 32-4 (a)(91) by adding "state-licensed massage therapist" to the list of uses and deleting "Massage parlors and related uses are excluded" from the definition.

Chair Hurd: That takes us to item 4, review and consideration of an amendment to the definition of "Personal service establishment" under Section 32-4 (a)(91) by adding "state-licensed massage therapist" to the list of uses and deleting "Massage parlors and related uses are excluded" from the definition. And Planner Fortner.

Planner Fortner: Good evening, Mr. Chairperson and Commissioners. The report for you is to amend the definition of personal service establishment to include state licensed massage therapists as a permitted use. While the current definition doesn't permit this or doesn't list that, in fact the last line of it, it prohibits massage parlors and related uses. So, the code does not provide for a massage parlor or massage therapy it doesn't provide a definition so for that we're using the Merriam Webster's, so it has massage therapist definition. Basically, it's the manipulation of the muscles by a therapist for therapeutic purposes to relieve pain, promote healing, and improve physical functioning. And so, to the best we can determine this prohibition of massage parlor was part of the original 1970 zoning code and the Planning Commission and Council at the time had at the time, perhaps a very different association or stigma to that business model that is not the common perception today. And on pages 2 and 3 of your report, I kind of give a little bit of background.

This has become a major industry in the United States and has become sort of mainstream as part of the health and wellness community. In addition, massage therapy has often been incorporated into other business models like beauty parlors, spas, yoga, physical therapy practices, and they've all been kind of lumped together into personal services definition as well. And that's why there's already several active businesses in Newark. And various zoning districts already incorporate massage. The Planning and Development Department recommends that the use be state licensed massage therapists which will mean that the practitioner will meet a set state standard thereby continuing to exclude illicit activities that might be otherwise implied. And the Planning Department recommends adding state licensed massage therapist to the definition of personal service establishment because it's compatible with the other uses that are already permitted and they're already in the appropriate zoning district. So, in other words a massage therapist would have a similar impact as a barber, a beauty shop, or tailor or similar uses to that. So, the added language is included in the recommendation, which includes adding the language of "state licensed massage therapist" to the definition and then eliminating "massage parlor and other related uses" to eliminate any kind of confusion. And with that I can take any questions.

Chair Hurd: Alright thank you. Commissioner Kadar? Your microphone though, your microphone isn't pointed at you.

Commissioner Kadar: This is pretty straightforward, and I applaud what you're trying to do here. So, I have no issues with this, and intend to move forward.

Chair Hurd: Thank you. Commissioner Silverman?

Commissioner Silverman: I have no comments.

523 Chair Hurd: Thank you. Commissioner Stine?

Commissioner Stine: I have no issue with including state licensed massage therapist, but you said you're going to remove the terminology massage parlor or...?

Planner Fortner: It exempts massage parlors in the definition so we're taking that out because it would look confusing, we don't have a definition for massage parlor, that doesn't mean anything. So, we're just replacing that with state licensed massage therapist and including it as a use.

Commissioner Stine: Ok, that's it thanks you. Chair Hurd: Ok. Commissioner Tauginas? Commissioner Tauginas: I have no beef with massage therapists, so no questions. Chair Hurd: Ok, Commissioner Williamson? Commissioner Williamson: Yes, can staff just confirm that the police department had no problem with this? Planner Fortner: Confirmed. Director Bensley: Yes. Commissioner Williamson: Ok, thank you. Chair Hurd: Ok, Commissioner Bradley? Commissioner Bradley: Thank you, a couple quick questions. Do the current shops that operate with massage therapists, are they all licensed? Planner Fortner: Yes. Commissioner Bradley: Ok, and that's through the city? The city requires that. Planner Fortner: The state, it's a state license, so they would just have to report that to us. Commissioner Bradley: If this goes into effect how soon would the businesses be affected? Planner Fortner: It would be immediately upon Council adoption. Commissioner Bradley: Ok, and would they get prior notice, or would they just get notice after Council adoption or would they get no notice and have to learn on their own. The existing companies I mean. Planner Fortner: The existing are existing, they're part of a spa or whatever, so their use wouldn't change. Commissioner Bradley: Ok, I guess my question would have been if they didn't have all licensed therapists, they could have some that aren't licensed that could be booted out. Planner Fortner: There could be some rebuke. Commissioner Bradley: Ok, that is all the questions I have thank you. Chair Hurd: Thank you. And I have none. Alright any public comment submitted. Anyone present wishing to give public comment? Anyone online wishing to give public comment? Alright closing public comment and bringing it back. Any further discussion from the Commissioners before we move to the vote? Ok. Secretary Kadar may we have the motion please? Commissioner Kadar: Planning Commission recommends that City Council amend Chapter 32, Zoning, Article II, Section 32-4(a), Definitions by adding the following text for Section 32-4(a) (91): Personal service establishments: barber, beauty, shoe repair or tailor shops, dry cleaners, retail outlet only, and state licensed massage therapy. Chair Hurd: Thank you, do I have a second? Commissioner Silverman: I'll second.

Chair Hurd: Thank you, any discussion of the motion? Seeing none we'll move to the vote. Commissioner
 Silverman?

594 Commissioner Silverman: I vote aye.

596 Chair Hurd: Thank you, Commissioner Stine?

598 Commissioner Stine: I vote aye.

600 Chair Hurd: Sorry, Commissioner Tauginas?

602 Commissioner Tauginas: Aye.

604 Chair Hurd: Commissioner Williamson?

606 Commissioner Williamson: Aye.

608 Chair Hurd: Commissioner Bradley?

610 Commissioner Bradley: Aye.

612 Chair Hurd: Commissioner Kadar?

Commissioner Kadar: Aye.

Chair Hurd: And I am aye as well, motion carries.

5. Review and consideration of an amendment to add veterinary hospital as defined in section 32-4(a)(139) to the BB zoning district as a use permitted with a special use permit.

Chair Hurd: Ok, and that moves us to item 5, still Planner Fortner. Review and consideration of an amendment to add veterinary hospital as defined in Section 32-4(a)(139) to the BB zoning district as a use permitted with a special use permit.

Planner Fortner: Alright thank you, and this report before you are to amend the BB zoning district to add veterinary hospital on the list of permitted uses with a special use permit approved by Council. The code defines veterinary hospital in Section 32-4(a)(36) that's written on the first page of your thing so it's a fairly simple definition. Helping wounded and domestic animals. Currently the use is only permitted in the BC zoning district. This is before you because we received a request from a veterinary hospital provider that has been looking for spaces to open a new veterinary hospital and found a location in Newark, but it was in the BB zoning district. It's at the Shoppes at Louviers. It's zoned BB so they asked us to consider that. So, this is something that happens from time to time, when the Planning Department does an evaluation, does research, and we come up with the following conclusion. First that veterinary hospitals are an amenity that many Newark residents need, they have pets and need these types of services. Veterinary hospitals are limited to a single zone and it's a limited zone. So, BC zoning tends to be a more auto oriented district, it's more commonly found on the outskirts of town, not in the center of town.

So, the BB zoning districts tend to be more within the community, they're a mixed-use zoning district but they tend to be located closer to neighborhoods. So, in the past there's been some communities with animal hospitals, which have had perceived negative consequences, noise, smell, animal waste, and concerns about the issues of boarding animals. So there have been some community concerns about where you locate those. But for most communities, many animal hospitals provide services to only small domestic animals; cats, dogs, the occasional lizard, guinea pigs on an outpatient basis so there's very little if any boarding of animals. Smells and other things are usually nonfactors. So, these types of hospitals are likely to have minimal to no impact on the surrounding areas. So, vet hospitals are a by right use in zoning districts and the BC zoning district, but the Planning Department recommends that a vet hospital be included as a conditional use in the BB zoning districts so that the applicant can address

648 any concerns regarding noise, smell, and boarding of animals if any in the BB zoning district that are 649 closer to residential neighborhoods.

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So, the new language is essentially just adding to item 17, BB zoning district, animal hospital to conditional use, which means that Council will review the application and approve it.

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654 Chair Hurd: Ok, thank you. Commissioner Silverman?

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656 Commissioner Silverman: I have no comments.

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658 Chair Hurd: Ok, Commissioner Stine?

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660 Commissioner Stine: Also, no comments.

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662 Chair Hurd: Thank you, Commissioner Tauginas?

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Commissioner Tauginas: Being a pet owner I understand there has been a shortage of veterinary care 665 available, I don't have any issue with veterinary practitioners at all, so.

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Chair Hurd: Ok, thank you. Commissioner Williamson?

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Commissioner Williamson: Also, being a pet owner, and having many financial interests in veterinary services, to my demise, the dog is healthy. And question, and I'm not suggesting this is a bad idea and it's consistent with the practice, and because it's a conditional use you get to look at a lot of the circumstances around it. But I just wondered about the term hospital versus clinic. Hospital is, I always thought they were different, but clinic doesn't have evening hours, or overnight even. It ends at 6 or 7 and you close the door, and you have to pick your pet up that afternoon. Whereas the hospital has the ability to put them up overnight and run 24/7. So, is it actually the intent that this code amendment would allow for instance a 24/7 hospital with patients staying there?

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Planner Fortner: So, the answer is yes, it could and it's up to them to show that the area and building is appropriate, which it may be in the BB zone.

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Commissioner Williamson: Ok, I just wanted to clarify that was the intent thank you.

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683 Chair Hurd: Commissioner Bradley?

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685 Commissioner Bradley: I have no comments thank you.

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687 Chair Hurd: Ok, Commissioner Kadar?

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Commissioner Kadar: I'm familiar with the site since I live in a neighborhood near there. And the question about smells, noise, I believe is well taken care of. Because this facility as you said was a bank, I believe you said it was a TD Bank and now it's some other lending operation. But it is removed from the rest of the shopping center by a significant amount of space and it's a standalone building and it lends itself well to whatever would go on there. So, I have no negative comments, and I support the move. We do need veterinary hospitals.

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Chair Hurd: Thank you. I appreciate the comments from staff, and I agree with the logic of putting it in as a conditional use for special use in the BB. So, that Council can review the whole operation for its appropriateness. Alright, has there been any public comment submitted?

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Ms. Dinsmore: Online no, but someone did sign up in person.

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Chair Hurd: Ok, we'll take public comment on this item. No, or yes? Wrong item or did you want to speak to it?

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Mr. Ramunno: No, no I mean my partners and I own the shopping center, so I was just here to answer questions if needed.

707 Chair Hurd: Ok, thank you for being here. Is there anyone online who wishes to give public comment.
708 Ok, closing public comment and bringing it back. Any further discussion before we move to the motion?
709 Alright, Secretary Kadar may we have the motion please?

711 Commissioner Kadar: The Planning Commission recommends that City Council amend Chapter 32,
712 Zoning, Section 32-18(b) – BB central business district by adding the following text as Section 32-18(b)
713 (17): Veterinary hospital.

715 Chair Hurd: Ok, thank you, do I have a second?

717 Commissioner Silverman: I'll second.

- 719 Chair Hurd: Thank you, any discussion to the motion? Alright seeing none we'll move to the vote.
- 720 Commissioner Stine?

722 Commissioner Stine: I vote aye.

724 Chair Hurd: Thank you. Commissioner Tauginas?

726 Commissioner Tauginas: Aye.

728 Chair Hurd: Thank you. Commissioner Williamson?

730 Commissioner Williamson: Aye.

732 Chair Hurd: Commissioner Bradley?

734 Commissioner Bradley: Aye.

736 Chair Hurd: Commissioner Kadar? Commissioner Kadar?

738 Commissioner Kadar: Aye.

740 Chair Hurd: Thank you. Commissioner Silverman?

742 Commissioner Silverman: Aye.743

Chair Hurd: Thank you, and I am aye as well. Motion carries thank you.

### 6. Informational Items

subdivision for that project.

 Chair Hurd: Alright, that takes us to item 6, informational items these are items are for informational purposes only and the one other than the printed items is the Planning Director's report.

Director Bensley: Ok, thank you. Alright it's been a little while since we've been together, so I'll try to keep it short and to the point, but we've got some ground to cover. So, projects that went before Council, April 24<sup>th</sup>, 2023, they had two special use permits in front of them. One was for 325 Markus Court for an internet-based warehouse distribution for automobiles there and that was approved. 117 Delrem also had a special use permit approved for work in the floodplain for the installation of a pool. We had our first readings for the affordable housing changes and the application timeline changes that were considered at your April meeting. And at the May 22<sup>nd</sup> Council meeting they considered and approved both of those ordinances. Coming up on June 12<sup>th</sup> we have the first reading for the 65 South Chapel project's related rezoning for 101 Victoria Court from RM to RA and then they are scheduled for the July 10<sup>th</sup> Council meeting for the second reading of the rezoning and the consideration of the major

Other happenings at the city in the Planning Department. The big one is that we received our Silver designation as a Bicycle Friendly Community for the League of American Bicyclists, I don't know why I'm having so much trouble talking today, out of practice, I guess. So, that is an increase for us from our

previous Bronze designation so there was quite a bit of work put in by staff, particularly Senior Planner Fortner and Planners Solge and Higgins were all integral parts and put a lot of effort into getting that application together and submitted, so we are very excited to have that. We are one of less than 200 cities in the United States that have a silver, gold, or platinum designation, so it is a big deal for us. So part of that is we are waiting on the application comments that they submit from the League as to where they can see improvements in the future. So, we will take those comments when we get them and that will kind of guide what our next efforts are to improve bicycle accessibility in the city of Newark and maybe one day, we'll make it to gold.

Next up, the property maintenance code updates. We are continuing work on the 2021 IPMC updates, and we are currently working with our consultant to hammer out some questions to bring to Council that are policy related basically revolving a lot around the rental permit issue, and when we bring it to Council there's going to be some staffing needs if we are to implement some of the potential options. So, we're bringing it to them for feedback before bringing a final ordinance.

Energov implementation – the contract has been executed; we're waiting on the kickoff date from Tyler Technologies to get in their work queue. Deputy Director Ramos-Velazquez has been working with staff particularly code enforcement on data cleanup prior to implementation.

DART Connect Newark, that is chugging along. We have submitted the virtual bus stops as well as the potential bus hubs to DART as of May 19<sup>th</sup>, they are currently working with their vendor VIA which does the app to be able to make reservations to get all of that information input. They are planning to have that completed by the middle of the month. And then after that is completed you will start to see buses downtown with drivers doing practice runs to be able to make sure they can execute this properly ahead of our August 7<sup>th</sup> launch date.

The next Planning Commission meeting Is July 5<sup>th</sup> so it's on Wednesday due to the July 4<sup>th</sup> holiday. We are looking at up to three code revisions to include on the agenda. Staff met on Monday to kind of hash out what we think is doable for that. So, we are working to put those together. And as far as staffing goes, our new Code Enforcement Manager George DeBenedictis started on May 15<sup>th</sup>, he comes to us as the former Director of Planning and Inspections for the town of Smyrna. So, he comes with a lot of experience, has hit the ground running, and we're very excited to have him on board. And I will turn it over to Deputy Director Ramos-Velazquez for a land use update.

Deputy Director Ramos-Velazquez: Good evening, so very quickly, 50 and 54 Corbit Street has submitted a new plan as of the 2<sup>nd</sup> of June for a rezoning from RD to RM, removing the existing the existing structures with garden apartments that will consist of 5 townhomes each with 4 bedrooms. 339, 341, 349 East Main Street has resubmitted as of April 10<sup>th</sup> as a new submission. 25 North Chapel, which is a proposed major subdivision with rezoning and special use permit is a new submittal as of May 11<sup>th</sup> with an additional floor to what's already been approved. 55 Benny Street has submitted their second submission and is in the review queue as of now, 65 South Chapel is scheduled to go to Council on June 12<sup>th</sup> for their first reading and July 10<sup>th</sup> for second reading. 1105 Elkton Road is second submission under review and we're expecting a SAC review by next week, they are working with DNREC and FEMA with an issue they have at the site. 502 South College Avenue have not rescheduled a Board of Adjustment hearing at this time and they're working out details with the University of Delaware. 1050 South College Avenue SAC letter is being reviewed and will hopefully go out this week, the applicant will need a Board of Adjustment with their application. 1115 South College SAC letter went out June 2<sup>nd</sup> and 30 South Chapel second submission was received on April 14<sup>th</sup> and is in the queue to be reviewed. That's all I've got.

Chair Hurd: Thank you. And I'm going to make a correction to my earlier statement because I wasn't looking closely enough at the agenda and Item 6, informational items are flagged as being one that has items open for public comment. So, all of the comments on the Robscott Manor adjacent project can be under this item. For simplicity we would typically would read into the record any comments we received via email, but we received 53 emailed comments, with a lot of similarities so I'm going to ask our Administrative Professional to read the generalized comment into the record and then the remainder of the emailed comments will be incorporated into the minutes which do go to Council, and after anyone present who wishes to speak on the item, especially if you want to add something that's not already in those comments you're welcome to. Thank you.

Ms. Dinsmore: And just to clarify Chair Hurd, do you want me to read the list of names as well?

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Chair Hurd: So, the names that have commented will be in the minutes as well, we don't need to read that, but it will be apparent to anyone reading the minutes the breadth of the commenting. Volume's probably a better word.

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Ms. Dinsmore: Gotcha. Alright so in general the email that we received the most was "Hello, my name is resident's name, and I am a City of Newark resident, voter and taxpayer. I am also a member of NSN of DE. I understand that the newspaper article written about the opposition to the 130 Tiny home development will be discussed at the upcoming planning meeting. I am writing to express that I am opposed to this development. Since this project will border the city on two sides, it is my hope that the city stands with its citizens that oppose this project, and publicly expresses it. Thank you."

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## \*\*\*\*Individuals who submitted similar email regarding Robscott Manor Article\*\*\*\*

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- lan Griffiths
- Allison Archangelo
- Angie Hoseth
- Anne Perrin
  - Ashley Reil
    - Barbara Jacobs
- 846 Brenda Thomlinson
- 847 Brooke Walker
- Cana Hartman
- Carolyn Bowman
  - Cindy Stonebraker
- 851 Claudia Curtis
- Curt Thomlinson
- 853Danielle Williams
- 854Dawn Mahles
- 855 Deanna Nardi
- 856 Debbie Loveland
- 857 Deborah Coffin
- 858 Diane Henry
- Ellen Semke
  - Eric Semke
    - Harry Cummings
  - James Bowman
- 863 James DeGirolano
- Jennifer Tymes
  - John Cordts
- 866 John Wingle
  - Joseph Connor Junior
    - Julie Avenarius
- Julie Jefferson
- Kimberly Ramsey
  - Krista Milkovics
- Kwanda Harris
- Leigh Ann DeGirolano
- 874 Lisa Randolph
  - Lois Decker
- Margaret Baldwin
- Marie Filippo
- 878 Mark Ashmead
- 879 Michael Ruff
- 880 Pat Connor
- 881 Paul Allen

- Robscott Manor Civic Association
  - Sharon Ruth
- 884 Sharon Scalzi
  - Stephanie Williams
    - Susan Allen
      - Suzy Seamans
      - Tijana Jankovic
      - Timothy Coffin
      - Victoria Lasher

#### \*\*\*\*Individualized Email Comments on Robscott Manor Article\*\*\*\*

- Hello, My name is James W. Bowman. I am a 51-year resident of Yorkshire in the City of Newark.
   I served on the Newark City Planning Commission for 23 years, retiring in 2014 after 8 years as
   Chairman. As a voter, a taxpayer, a person experienced in land use issues, and member of NSN
   of DE, I am OPPOSED to the proposed "tiny" homes development located off Chestnut Hill Road
   bordered by the railroad right of way and Robscott Manor. In may opinion the tract of land
   where this development is proposed is not suited for this use for a number of reasons, including,
   but not limited to:
  - o poor access and egress through already congested streets in Robscott Manor
  - o potential negative impact on wetlands
  - o potential negative impacts on Newark's south well field
  - what appears to be limited access to the individual units for fire and emergency services.

I understand that the newspaper article written about the opposition to the 130 Tiny Home development will be discussed at the upcoming Planning Commission Meeting. Since this project will border the City on two sides, it is my hope that the City will stand with the citizens who oppose this project, and publicly express it.

# 

Hello,

Our names are William and Tracey Beck. We have lived in Robscott Manor in Newark since 1998. We are both graduates of the U of D and are active in the Newark community. We are also members of NSN of DE. We've been made aware that the newspaper article written about the opposition to the 130 Tiny houses development will be discussed at the upcoming planning meeting and want you to know that we are opposed to this development. While the development site is not located within City Limits, it is our hope that the city will get involved and help us stop this project from being built.

Speaking for ourselves, we are awakened by the train horns at night, and we hear objects vibrate on our dressers when trains pass through, and our house is half a block from the train tracks. The builder is proposing to build tiny houses closer to the tracks than the houses are on East Cleveland Avenue. Additionally, the builder could have proposed an access road over the train tracks, including a pedestrian walkway with access to all the stores in the Pencader Plaza, but they have opted instead to put a fence along the train tracks and to divert all traffic through our neighborhood. Current law allows for approximately 9 "like" homes to Robscott to be built. At first, we were optimistic that the zoning changes proposed would be to accommodate lowincome housing, but even that was squelched when we heard from the builder that we could expect RENT on these tiny crammed in houses to be approximately \$2,400/month!!!

In our view, this is a project of blatant greed with no real consideration of future Renters or current neighbors. Make no mistake about it, though. We'd consider moving into such a community if it were a property and a home we could purchase, that was placed a safe distance from such things as train tracks, had adequate road access, was offered at a reasonable price considering the square footage, and had solar and other green initiatives built in. As it stands, this proposed development meets none of those parameters and further will encroach on wetlands and require the removal of many mature trees. We are members of Neighbors Saying No, NSN of Delaware, because we agree with the need to preserve what little open space is left in New Castle County, and in Newark. To our knowledge, NSN is working toward finding the funds to purchase the land to keep it forever an open space. We hope you hear our heart in this matter and are able to join us in making a stand against this tiny house development. Good idea, terribly wrong location.

• My name is Heather Sobolewski, and I am, and have been, a City of Newark resident, voter and taxpayer for the past 21 years. I am also a member of NSN of DE. I understand that the

newspaper article written about the opposition to the 130 tiny home development will be discussed at the upcoming planning meeting. I am writing to express that I am 100% opposed to this development. This project is literally planned to come right up to our property line at 322 Matthew Flocco Drive. When we built our home, we did so for two reasons: it was within the City of Newark, and we were told that the wooded property adjacent to ours was protected wetlands and could not be developed. It is extremely disappointing to now have that property in jeopardy of not only being developed but also by being overdeveloped with the potential for an additional 260 people living in/near our community. Since this project borders the city on two sides, it is my hope that the city stands with its citizens that oppose this project and publicly expresses it.

Chair Hurd: Alright if there's anyone present that would like to give public comment you may do that now. And if you haven't signed up, you don't have to but it's helpful if you do so we can get the spelling correct and just identify yourself for the record please.

Mr. Avenarius: My name is William Avenarius and I just want to say that I oppose the project. Chair Hurd: Ok, thank you. Well, no you don't have to comment, it's more helpful if you're adding anything to the previous comments. Yes sir?

Mr. Griffiths: My name is Alan Griffiths, I live in Robscott Manor. And I'd just like to point out that this is almost an addendum to Robscott Manor it's not a separate development. The access and egress to this development will be through Robscott Manor, along Gill Drive, Miles Road, and other roads that come through Robscott Manor. 130 tiny homes, probably 260 cars, it's aimed at young professionals theoretically, so everyone's going to have a car. An additional 260 vehicles coming through that development is not going to be good for us or for the roads, I'd just like to add that.

Chair Hurd: Thank you, is there anyone online who wishes to give public comment? No, ok. Yes ma'am?

Ms. Connor: I did not sign up, but I will. My name is Pat Connor I moved here to Delaware 13 years ago and I'm a native of Brooklyn New York, and the fact that you can come to a meeting like this is quite amazing that's what I like about living in Delaware. My son went to UD, so I've already invested 80,000 dollars in the city, and I like Robscott Manor because it's a small town close to everything, but I'm very upset about the potential. Because I think they're trying to sell to these to young professionals who make 75,000 and these are quotes from the meeting that we had. "Young professionals up to 34 years old that make a total of 75,000 dollars a year and can afford 1,800 to 2,000 rents" if they can afford to rent at that price, I don't see why they want to live behind Robscott Manor with all the little kids riding their bikes on the street. I don't want to live in frat house number 2, and that's what it'll be. So that's what I wanted to say. Thank you.

Chair Hurd: Thank you. We have Krista Milkovics who has indicated she wishes to speak. And you can unmute yourself now Krista.

Ms. Milkovics: Hi, thank you so much for the vet decision by the way because we do have a shortage of vets, so I appreciate that. Can you hear me?

Chair Hurd: Yes, we can.

Ms. Milkovics: Ok, I am a city of Newark resident and I know some of the people that attended in our group are not, but I know they do spend a lot of money in city limits shopping and everything. So, I think they have a say in things, but the reason we sent so many emails is because you know we have the concern, and I did send this in an email that the South City Water Well is right next to this project site so we do think it should be an issue for the city if this gets built. So that's all I wanted to say, thank you.

Chair Hurd: Thank you. Yes ma'am?

Ms. Avenarius: My name is Julie Avenarius, and I will sign. To piggyback on what Krista said, you guys should be concerned about this because with that water well very close to if not on top of it, pumping station. So, it may or may not be in your jurisdiction I'm not sure, but you should be very concerned for the residents of the City of Newark.

Chair Hurd: Ok. So, to be clear we don't have any authority over, the Planning Commission especially. Council may not, but city departments that are responsible for infrastructure in and around it may have and hopefully are consulted by the County on that. So, I think there is some overlap that the County and the City have to talk about things in that. But it's not like the application's going to come through us as well.

Ms. Avenarius: Ok, but you could have a conversation about it.

Chair Hurd: Yeah, except the thing is that we can't. The County and us, the city maintain an amicable separation on this mostly so that, if we start stepping into their stuff they'll start stepping into our stuff and we want to keep the line as clean as we can. But you are right, we want to be aware of that certainly and that's why it was included, to be aware of things going on in the areas around us. Alright I think that covers everything, so if we're ok, I'd like to close informational items.

#### 7. New Business

Chair Hurd: We move to New Business, which is the introduction of new items for discussion by city staff or Planning Commissioners. Anything requiring public notice will be added to a future agenda. Staff, anyone? Commissioners anything on your minds you want to get into the record. No? You want to be out of here by 8:00, don't you. Ok, closing new business.

### 8. General Public Comment

Chair Hurd: That takes us to item 8, general public comment regarding items not on the agenda but related to the work of the Planning Commission. Anything submitted online? Ok, closing public comment and having reached the end of the agenda the meeting is adjourned.

The meeting was adjourned at 8:03 P.M.

1032 Respectfully submitted,

- 1035 Karl Kadar, Secretary
- 1036 As transcribed by Katie Dinsmore
- 1037 Planning and Development Department Administrative Professional I