



**CITY OF NEWARK
DELAWARE**

November 29, 2023

To: Honorable Deputy Mayor and Council

From: Tim Filasky, Director of Public Works and Water Resources *TF*
Jeff Martindale, Chief Purchasing and Projects Officer *JM*
David Del Grande, Finance Director *DD*

Via: Tom Coleman, City Manager *TC*

Subject: Recommendation to Amend the 2023-2027 CIP Budget and Award Contract No. 23-15R – Sanitary Sewer Improvements 2023 (Capital Project S0904)

Background

As part of our continued improvements to the sanitary sewer system, the Department solicited bids from contracting firms that specialize in cured in place pipe (CIPP) lining of existing sanitary sewer gravity mains. The objective of this contract is to extend our asset life expectancy, reduce long term operations and maintenance costs, provide a high level of service, while reducing sanitary sewer overflows and back-ups.

The department maintains approximately 500,000 linear feet (95 miles) of gravity sanitary sewer main ranging in size from 6-inches up to 42-inches in diameter. These gravity mains are comprised of a variety of materials as they were installed during various stages of growth throughout the City dating back to as early as the mid-1930s. Over time, the gravity mains begin to degrade resulting in structural defects and can become silted in with deposits which can restrict flow resulting in overflows or sewer backups. Beginning in 2010, the department embarked on a vigorous program to clean and perform closed circuit television inspection (CCTV) of the City's entire sanitary sewer system. Approximately 25% of the sanitary sewer system has been cleaned and inspected to date. Data obtained from the cleaning and CCTV inspection is grouped into various rehabilitation projects according to recommended method of repair, typically open cut point repairs or trenchless lining. This ongoing project aims to rehabilitate any defects in the system, while continuing to inspect the aging infrastructure.

Purpose

Contract 23-15R includes the installation of a CIPP liner in eight locations throughout the City totaling approximately 8,000 linear feet of sanitary sewer pipe ranging from 6-inches to 15-inches in diameter and 100 vertical feet of manhole rehabilitation. The CIPP liner is a fully structural thin felt/epoxy liner that is inserted into the existing sanitary sewer main and then expanded and cured in place to form a fully functioning pipe within the existing host pipe. The CIPP liner method of installation is trenchless, which provides not only significant cost savings, but also minimal site restoration requirements compared to the traditional open cut pipe replacement methods of installation. Where necessary, we will secure access agreements with private property owners prior to starting work and restoration of all areas is included in the contractor's scope of work. The general locations are listed

below:

1. East Main Street East of Chapel Street
2. McKees Lane
3. New Street
4. Fremont Trail Connector Trunkline
5. Christina Creek behind Abbotsford Community
6. Bellevue Road along Robscott Ditch
7. 896 area along Christina River

Bid Process

Note: A similar contract, Contract 23-15, was advertised and bids received; however, all received bids were above the budget available for the project. The current contract with a reduced scope was advertised as Contract 23-15R.

The Purchasing Division advertised Contract 23-15R in The News Journal, posted the contract on the City website (www.newarkde.gov/bids), and delivered contract documents via email to several contractors. One (1) Contractor was present at the non-mandatory pre-bid meeting held on October 17, 2023. Four contractors were present at the pre-bid meeting for Contract 23-15 on August 11, 2023. On Tuesday, November 7, 2023, the Purchasing Division received three (3) sealed bids via email, mail, or hand delivery. These bids were opened shortly after the 2:00 p.m. deadline. The same three bidders bid on this contract both times.

The bids are summarized in the chart below:

Rank	Contractor Name	Total Bid
1	Insituform Technologies, LLC	\$1,829,770.00
2	Spiniello Companies	\$1,913,300.00
3	Mobile Dredging & Video Pipe, Inc.	\$2,381,997.00

Contractor Experience

The lowest responsible bidder, Insituform Technologies, LLC., has over 40 years of experience manufacturing and installing CIPP liner systems for over 25,000 miles of pipe. Insituform has offices across the United States with a corporate office located in St. Louis, Missouri. They have successfully completed similar contracts for the City of Newark within the past two years. Based on the feedback from current clients and our own experience with the company, the Public Works and Water Resources Department is confident that Insituform Technologies can complete the work in accordance with the specifications and schedule outlined in the contract documents.

Funding

Funding for this project is provided from the following source:

Capital Project Number:

S0904

Public Works and Water Resources

Contract No. 23-15R – Sanitary Sewer Improvements (Capital Project S0904)

November 29, 2023

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Project Title:	Sanitary Sewer Study and Repairs
State Revolving Funds (Final 2018 Referendum Sewer Project):	\$2,600,000 Original Loan
	<u>-\$700,000 Eng/Design and Phase 1</u>
	\$1,900,000 Remaining Loan Funds

A budget amendment is needed to move the balance of the State Revolving Funds into the 2023 funding year in order to complete this project. These funds were previously authorized in an approved budget, but remain unused.

Related Documents (Attached)

1. Approved S0904 Sanitary Sewer Study and Repairs 2023-2027 CIP Sheet.
2. Amended S0904 Sanitary Sewer Study and Repairs 2023-2027 CIP Sheet.

Recommendation

I move that council amend the 2023-2027 CIP Budget and award Contract No. 23-15R to the lowest responsible bidder, Insituform Technologies, LLC, in the amount of \$1,829,770.



PROJECT NO: S0904

PROJECT TITLE: Sanitary Sewer Study and Repairs

PROJECT STATUS: Reoccurring (with no end date)

CAPITAL BUDGET - PROJECT DETAIL	
DEPARTMENT:	PWWR
DIVISION:	Sewer
FUND:	Sewer
PROJECT LOCATION:	Various
PROJECT PRIORITY:	1 - Highest Priority Level
Project underway and must be completed	
COMPREHENSIVE DEVELOPMENT PLANNING VISION ELEMENT:	
Sustainable Community	

\$ 806.1(3) SUMMARY OF PROJECT DATA		
First Year in Program:		2009
Est. Completion Date:		Perpetual
Est. Useful Life (in years):		50+
Est. Total Cost:		\$ 7,142,330
Est. Spend @ 12/31/2022 (if underway)*:		\$ 2,131,330
% Complete (if underway):		29.8%
Balance to be funded*:		\$ 5,011,000

* For ongoing projects, we must estimate total spent since inception through current year to derive the balance to be funded thereafter.

PROJECT COST BY CATEGORY		
CLASSIFICATION	ACCOUNT NUMBER	AMOUNT
Labor:		\$ -
Materials:		\$ -
Other Contracts:	5395306.9760	\$ 5,011,000
TOTAL PROJECT COST		\$ 5,011,000

* Council is not required to authorize budget year funding for this portion, but this portion of the project will indeed represent a cash outflow in the budget year and/or "out years."

*Prior Authorized Balance includes 2022 carryover funding only.

FUNDING SUMMARY:

	2023	2024	2025	2026	2027	Total 5 Year
New Funding:	\$ 1,061,000	\$ 850,000	\$ 1,050,000	\$ 1,050,000	\$ 1,000,000	\$ 5,011,000
*Prior Authorized Balance:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2023-2027 Funding:	\$ 1,061,000	\$ 850,000	\$ 1,050,000	\$ 1,050,000	\$ 1,000,000	\$ 5,011,000

Charter § 806.1(2) DESCRIPTION & JUSTIFICATION:	
This project affords the continuation of our cleaning and investigation of the condition of the sanitary sewer system and will result in recommendations for repair. To date we have inspected approximately 10 miles of the 95 miles of sanitary sewer main in our system. Using results from 10 miles of inspections we have identified and prioritized approximately \$2,600,000 worth of necessary repairs. To date our inspections have been prioritized based on line size and backup history. As part of the ongoing sanitary sewer master plan project we have completed sanitary sewer flow monitoring in the Christina Basin and the White Clay Basin largely paid for by grant funds through the State Revolving Loan Fund. This flow monitoring will allow us to target inspections on those areas where we are experiencing the most rainfall derived inflow and infiltration (RDI) which is a good indicator of structural damage in pipes (rainfall can get into the pipes through cracks and holes). This will allow for a more targeted, data driven approach to investigations. The flow monitoring has also been used for a capacity model that will allow us to target select lines for capacity increases when performing rehabilitation efforts.	
Referendum and State Revolving Loan Funding was approved over a 3 year period totaling \$3,900,000. Closed on \$1,300,000 loan in 2019. Closed on \$2,600,000 loan in 2021. Spending can be spread until 2022 as shown in previous budget to continue the inspection and rehabilitation of the targeted segments.	
2023 Update: SRF Funding of \$1,800,000 to be used in 2022 per previous budget. 2023 and 2024 will be funding request from City ARPA funds as shown below. Anticipating a Capital Referendum in 2024 (along with water projects) to provide funding for 2025, 2026, 2027, which is expected to be low interest loans through the SRF Program. Grants are listed as possible SRF Planning Grants, subject to funding and availability from SRF.	

PROJECT FINANCING BY PLAN YEAR										
\$ 806.1(3) SOURCE OF FUNDS:	Prior Authorized ²	Actual Funds Utilized as of 03/31/22	Estimated Expenditures 04/01/22 - 12/31/22	Estimated Authorized Balance ² 12/31/22	2023	2024	2025	2026	2027	TOTAL 5 Year CIP
CURRENT RESOURCES	-	-	-	\$ -	-	-	-	-	-	\$ -
CAPITAL RESERVES	-	-	-	\$ -	-	-	-	-	-	\$ -
EQUIPMENT REPLACEMENT	-	-	-	-	-	-	-	-	-	\$ -
GRANTS	-	-	-	\$ -	-	50,000	50,000	50,000	-	\$ 150,000
BOND ISSUES	-	-	-	\$ -	-	-	-	-	-	\$ -
STATE REVOLVING LOAN	1,800,000	3,858	1,796,142	\$ -	-	-	1,000,000	1,000,000	1,000,000	\$ 3,000,000
AMERICAN RESCUE PLAN ACT	-	-	-	\$ -	1,061,000	800,000	-	-	-	\$ 1,861,000
OTHER (SPECIFY)	-	-	-	\$ -	-	-	-	-	-	\$ -
TOTAL:	\$ 1,800,000	\$ 3,858	\$ 1,796,142	\$ -	\$ 1,061,000	\$ 850,000	\$ 1,050,000	\$ 1,050,000	\$ 1,000,000	\$ 5,011,000
\$ 806.1(4) ESTIMATED ANNUAL COST OF OPERATING / MAINTAINING PROJECT OR ASSET										
OPERATING IMPACT:			INCREMENTAL COSTS (NET SAVINGS)							



PROJECT NO: S0904
PROJECT TITLE: Sanitary Sewer Study and Repairs
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2023 Amendment:

\$1,900,000 Remains from 2018 Capital Referendum. 2023 budget amendment carries this funding forward for award of Contract 23-15R.

PROJECT FINANCING BY PLAN YEAR

§ 806.1(3) SOURCE OF FUNDS:	Prior Authorized ²	Actual Funds Utilized as of 03/31/22	Estimated Expenditures 04/01/22 - 12/31/22	Estimated Authorized Balance ² 12/31/22	2023	2024	2025	2026	2027	TOTAL 5 Year CIP
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CAPITAL RESERVES	-	-	-	\$ -	-	-	-	-	-	\$ -
EQUIPMENT REPLACEMENT	-	-	-	\$ -	-	-	-	-	-	\$ -
GRANTS WIAC	-	-	-	\$ -	-	50,000	50,000	-	-	\$ 100,000
BOND ISSUES	-	-	-	\$ -	-	-	-	-	-	\$ -
STATE REVOLVING LOAN	2,600,000	3,858	696,142	\$ 1,900,000	1,900,000	-	1,000,000	1,000,000	1,000,000	\$ 4,900,000
AMERICAN RESCUE PLAN ACT	-	-	-	\$ -	-	1,861,000	-	-	-	\$ 1,861,000
OTHER (SPECIFY)	-	-	-	\$ -	-	-	-	-	-	\$ -
TOTAL:	\$ 2,600,000	\$ 3,858	\$ 696,142	\$ 1,900,000	\$ 1,900,000	\$ 1,911,000	\$ 1,050,000	\$ 1,000,000	\$ 1,000,000	\$ 6,861,000
§ 806.1(4) ESTIMATED ANNUAL COST OF					OPERATING IMPACT:					
OPERATING / MAINTAINING PROJECT OR ASSET					2023	2024	2025	2026	2027	TOTAL
INCREMENTAL COSTS (NET SAVINGS)					-	-	-	-	-	\$ -