

# Budget Hearing

November 24, 2014



# Committed to Service Excellence



### 2015 Expense Budget at a Glance

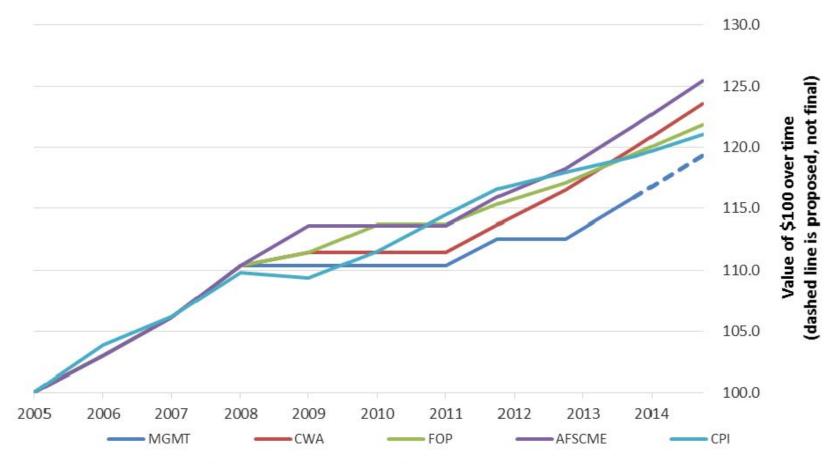
- Total Personnel Increase of \$685,000 (2.6%)
  - Wage & Salary Increase of \$1.3 million
  - Personnel Cost Decrease of \$632,000
- Materials & Supplies Increase of \$227,000 (11.8%)
  - Vehicle Maint, NPD Uniforms, Postage, IT, Salt/Sand
- Contractual Services Increase of \$941,000 (15%)
  - □ IT (SAAS): \$463,000
  - IT (Contractual): \$134,000
  - GIS development: \$123,000
  - Merchant Fees: \$133,000



### 2015 Budget Highlights – Personnel

- Wage/Salary Increases of \$1.3 million (7.9%)
  - 2014-2016 Collective Bargaining Agreements
  - Proposed Management Increase (3%)
  - NPD succession planning (Deputy Chiefs)
  - Planning Department succession planning (Deputy)
  - Economic Development & Communication Dept
  - Critical service level increases (911 dispatch)
  - Insource Building Maintenance & Custodial Service
- Non-Wage Personnel Expense Decreases of \$632,000 (-6.5%)
  - Post-Employment Benefits
    - Pension ARC Increase + Overfunding
    - Reduction to other post-employment benefits (OPEB)

#### CPI vs Labor Increases, 2005-2015



CPI data reflects All Urban Consumers in Area A102 (Philadelphia-Wilmington-Atlantic City, PA-NJ-DE-MD). Baseline = 100 in 2005. Source: US Dept of Labor Bureau of Labor Statistics, retrieved 11/6/14 from http://www.bls.gov/data/



#### Labor Increases by Group vs CPI

PERIOD	MGMT	CWA	FOP	AFSCME	CPI <sup>2</sup>
2005	4.0%	4.0%	4.0%	4.0%	3.9%
2006	3.0%	3.0%	3.0%	3.0%	3.9%
2007	3.0%	3.0%	3.0%	3.0%	2.2%
2008	4.0%	4.0%	4.0%	4.0%	3.4%
2009	0.0%	1.0%	1.0%	3.0%	-0.4%
2010	0.0%	0.0%	2.0%	0.0%	2.0%
2011	0.0%	0.0%	0.0%	0.0%	2.7%
2012	2.0%	2.0%	1.5%	2.0%	1.8%
2013	0.0%	2.5%	1.5%	2.0%	1.2%
2014	3.0%	3.0%	2.0%	3.0%	1.1%
2015 <sup>1</sup>	3.0%	3.0%	2.0%	3.0%	1.5%
TOTAL, 2005-2015	22.0%	25.5%	24.0%	27.0%	23.3%
COMPOUNDED	24.2%	28.5%	26.7%	30.5%	25.8%

<sup>&</sup>lt;sup>1</sup>3.0% Management Increase in 2015 is proposed & subject to Council approval

<sup>&</sup>lt;sup>2</sup>CPI data reflects All Urban Consumers in Area A102 (Philadelphia-Wilmington-Atlantic City, PA-NJ-DE-MD). Baseline = 100 in 2005. Source: US Dept of Labor Bureau of Labor Statistics, retrieved 11/6/14 from http://www.bls.gov/data/



<sup>&</sup>lt;sup>2</sup>1.1% and 1.5% CPI figures for 2014 and 2015, respectively, are estimated

### 2015 Revenue Budget at a Glance

- Incremental Tax Increase of 1.5%
  - Generates \$42,000 in 2015
- 7.2% Water Rate Increase per 2011 Study
  - Generates \$555,000 in 2015
- First Full Year of Improved Revenues
  - Water Meter Accuracy (\$580,000)
  - Parking Meters (\$560,000)
  - Court Security Fees (\$48,000)
- Small Consolidated Surplus of \$316,000

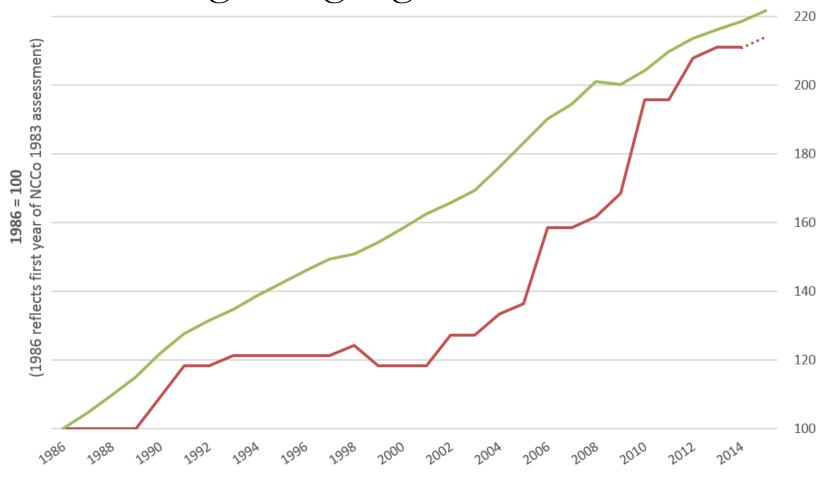


### 2015 Budget Highlights – Tax Increase

- 1.5% Increase Recommendation
  - Reinstitute and stick to plan for small, gradual increases
  - Allows businesses and families to budget predictable, manageable increase
  - Average residential tax bill increases \$0.61/month
  - Paves way for gradual shift away from overreliance on utility funds
  - □ \$8.6 million in foregone revenue from '93-'10



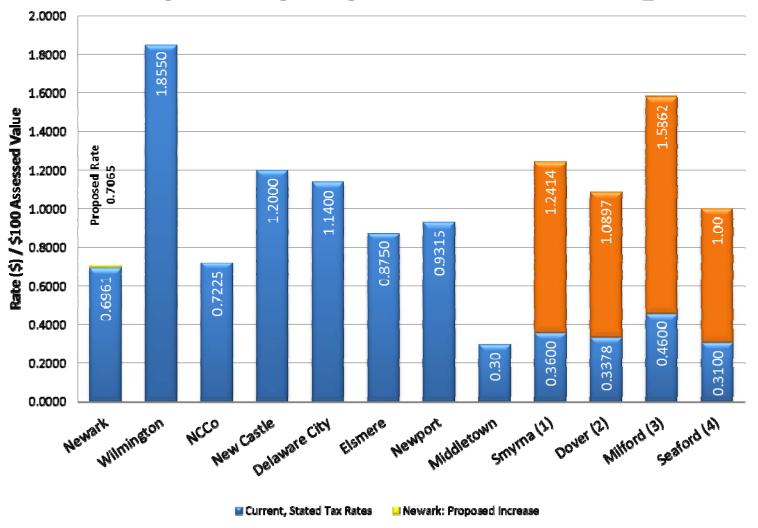
# 2015 Budget Highlights – Tax vs Inflation



CPI data reflects All Urban Consumers in Area A102 (Philadelphia-Wilmington-Atlantic City, PA-NJ-DE-MD). Baseline = 100 in 1986. Source: US Dept of Labor Bureau of Labor Statistics, retrieved 11/6/14 from http://www.bls.gov/data/



# 2015 Budget Highlights – Tax Comparables



- (1) The Town of Smyrna's assessment was last updated in 2006. Estimated equivalent rate in Orange.
- (2) The City of Dover's assessment was last updated in 2010. Estimated equivalent rate in Orange.
- (3) The Town of Milford's assessment was last updated in 2012. Estimated equivalent rate in Orange.
- (4) The City of Seaford's assessment was last updated in 2008. Estimated equivalent rate in Orange.

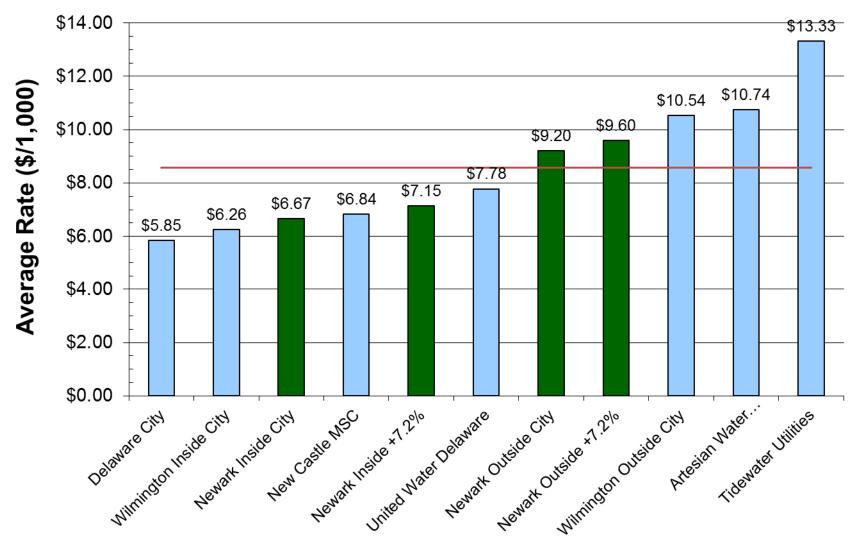


### 2015 Budget Highlights – Water Rates

- Water Rate Increase
- 7.2% Increase in January 2015
- 7.2% Increase in January 2016 (final per study) -or-
- Commit to Update of 2011 Water Rate Study to account for Cost of Service
- Impact of Increase
  - Inside City
    - Avg mthly bill ▲ by \$2.42 from \$33.46 to \$35.88
  - Outside City
    - Avg mthly bill by net of \$2.00 from \$46.06 to \$48.06 after reconsideration of hydrant fee / water rate study update
  - Water revenues increase by \$555,000
    - Equivalent to 9.7% tax increase
    - No increase in general fund transfer
    - Support water infrastructure expenditures and maintenance



#### Water Rates in New Castle County, Delaware (2014)



Source: University of Delaware Water Resources Agency, Institute for Public Administration, Draft Report "Water Rates in Delaware and Surrounding States," September, 2014



# 2015 Budget Highlights Electric, Sewer & Parking

- Electric Rates
  - No changes to electric rate structure
  - Anticipating Rate Decrease
    - Wholesale rate decrease expected
    - 2014 Revenue Stabilization Adjustment (RSA)
- Sewer Rates
  - Sewer rates stable no change in 2015
  - Any NCCo increase will be passed through to ratepayers by Code in July, 2015
    - Review of City Flow Rate required in 2016
- Parking Meter Revenue Increase



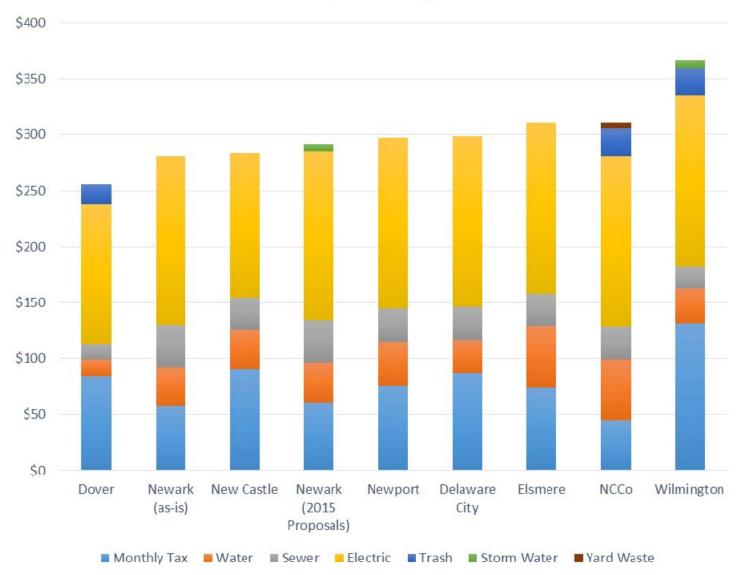
### 2015 Budget Highlights – Stormwater Utility

- Creation of Stormwater Utility (Budget Neutral)
  - Equitable fee structure
  - Based on actual impervious cover
  - Utilization of state of Delaware data to minimize program implementation costs
  - Grant program to direct funding back into the community for educational purposes, to improve water quality and reduce volume of runoff
  - Targeting implementation for early to mid-2015 pending Council approval
  - Budget-neutral for 2015



#### **Comprehensive Tax & Utility Comparison**

Monthly Estimates, 2014



### Efficiency Initiatives Since 2012

- Total savings over \$3 million through 2015
  - PWWR consolidation (\$1.2 million)
  - Smart meter project (>\$12,000)
  - Transfer station elimination (\$285,000)
  - Improved refuse truck maintenance
  - Leaf collection and street sweeping changes (\$61,000)
  - Better coordination of water main & street rehab
  - □ Pension & OPEB¹ changes (\$1.3 million)
  - DVIT health and life insurance (\$136,000)



### 2015 Budget Summary

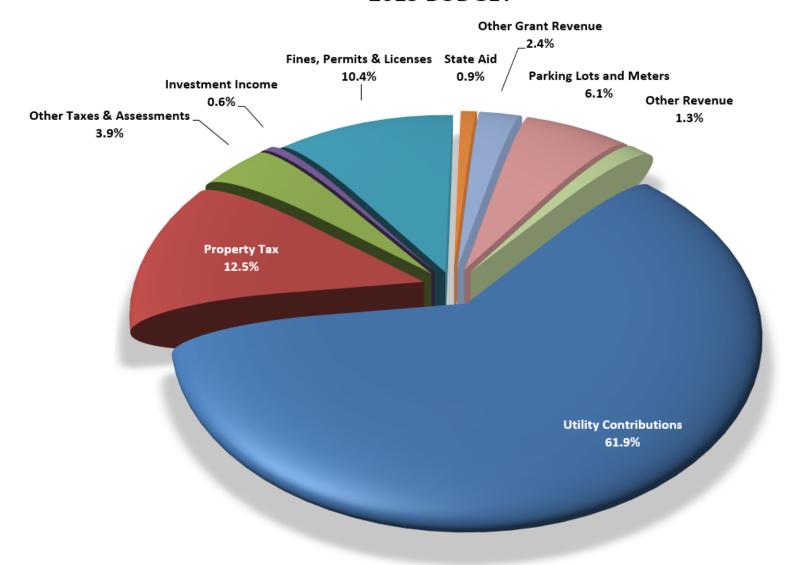
#### As recommended/with additional detail

			Percent Increase	2015 W/O Efficiency
	2014	2015	(Decrease)	Initiatives
Operating Budget	\$ 36,194,321	\$ 37,418,494	3.4%	\$ 38,976,786
Capital Budget	4,686,483	5,130,701	9.5%	5,130,701
<b>Debt Service</b>	2,226,988	2,566,527	15.2%	2,566,527
<b>Unappropriated Surplus</b>	200,185	315,843	57.8%	(1,242,449) *
Total	\$ 43,307,977	\$ 45,431,565	4.9%	\$ 45,431,565

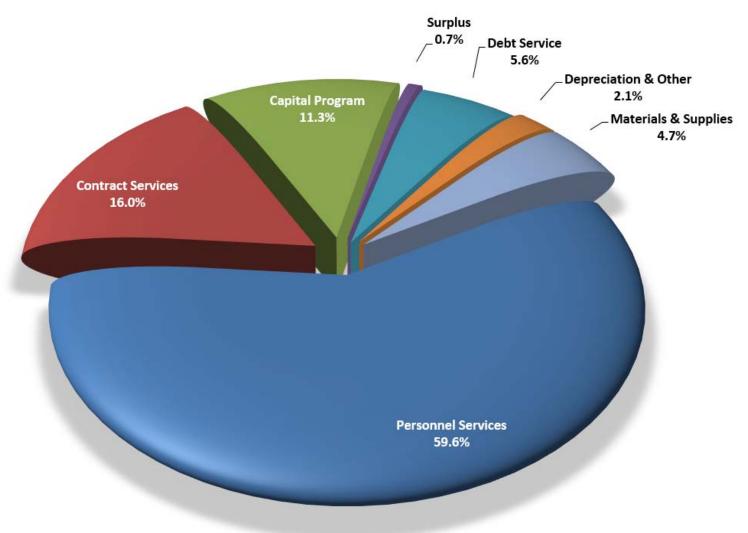


<sup>\*</sup>Difference of more than \$1.5 million in operating expenditures would require some combination of cuts and a tax increase of at least 21.8% (\$0 surplus) or approximately 27.3% (\$315,843 surplus) to remedy 2015 deficit

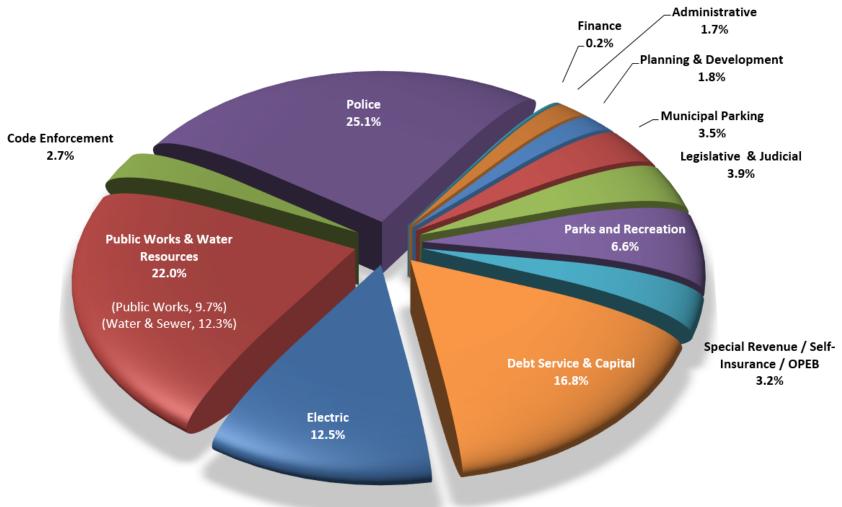
# REVENUES BY TYPE 2015 BUDGET



# EXPENDITURE BY FUNCTION 2015 BUDGET



# EXPENDITURES BY DEPARTMENT 2015 BUDGET

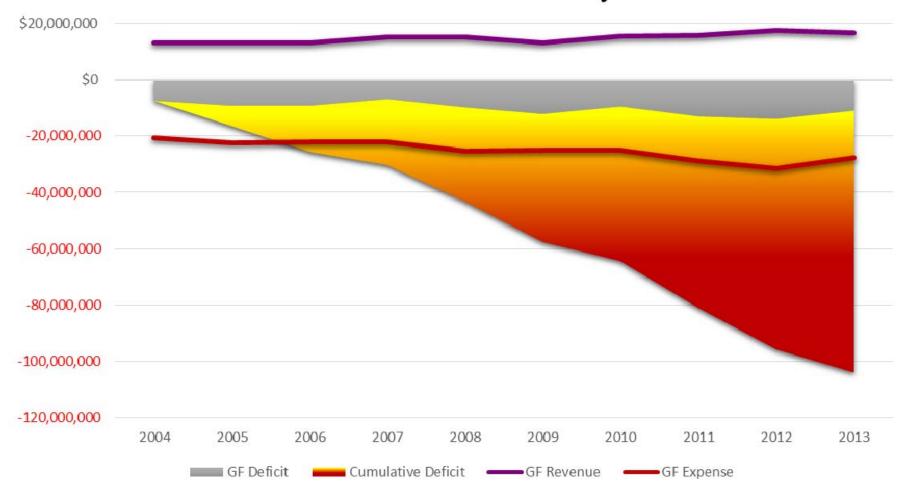


### City of Newark General Fund

- 2015 Projected Revenues: \$13.2 million
  (before utility transfers of \$11.7 million)
  - Property Taxes, \$5.7 million
  - Transfer Taxes & Franchise Fees, \$1.7 million
  - Permits/Licensing, \$1.9 million
  - Fines, \$2.2 million
  - Grants, Parks & Other, \$1.8 million
- 2015 Projected Expenses: \$24.9 million
  (including Street Fund & other Gov't Funds)
  - Public Safety, \$11.8 million
  - Parks & Recreation, \$3.0 million
  - Public Works, \$5.0 million
  - Administration and related, \$5.1 million

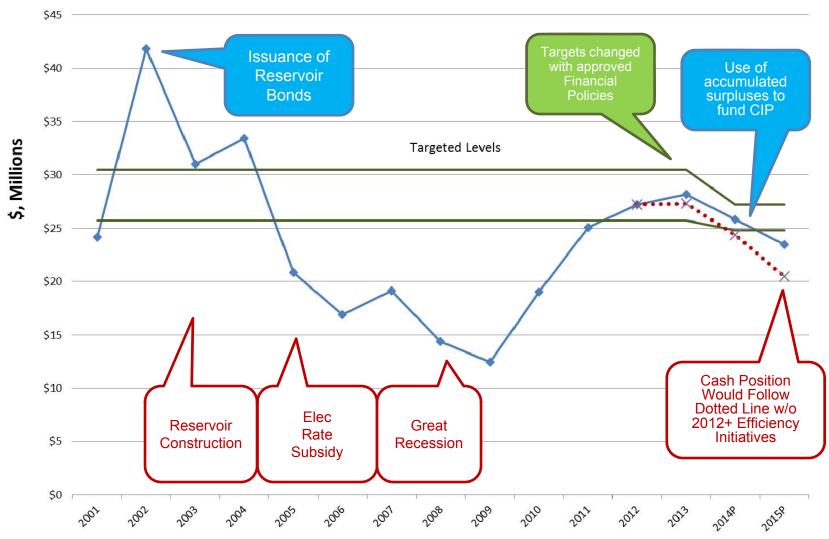


#### General Fund Insolvency





#### City of Newark, Delaware - Actual and Projected Cash Balances



### 2014 Accomplishments

- Completion of Smart Meter Project
- Voltage Upgrade at Binns & Devon Development
- Transformer at Phillips Avenue Substation
- Completion of Cherry Hill Manor Service Road
- New 16" Water Line Crossing of the White Clay Creek
- Phase 1 of the Upper Christina Stream Restoration
- Replacement of 4,400ft of 6" Water Mains
- Completion of 2014 Annual Street& Handicap Ramp Programs
- Filter Rehabilitation at Curtis Plant

- Completion of Curtis Mill Park Construction
- Installation of Sub-surface
  Drainage & Sod at the Hill Park
  Baseball Field
- Installation of Debit/Credit Enabled Parking Meters
- Completion of Parking Lot 3
  Center Street Entrance & Exit
- Voice Over IP Telephone Upgrade
- Installation of Police Interview Room Camera System
- IT Infrastructure Projects:
  - ESRI ArcGIS Server
  - IT Virtualization Project
  - Laptop & Desktop Modernization & Standardization



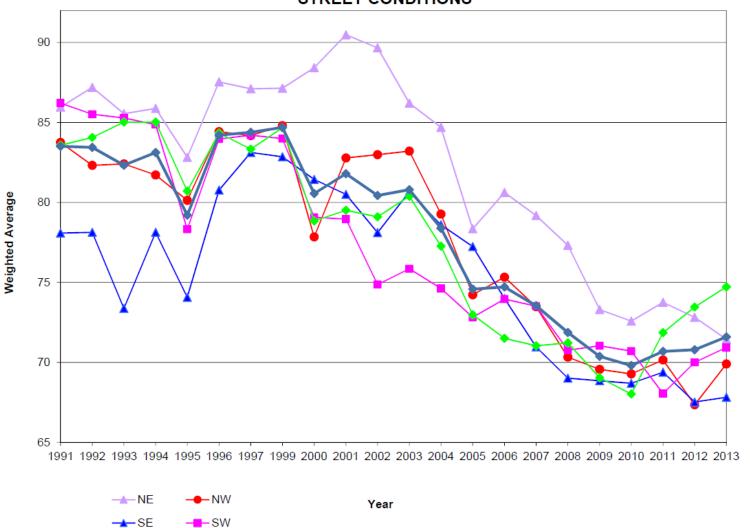
### Key Projects - 2015

- Annual Street Program: \$1.0 million
- Annual Water Main Replacement: \$1.0 million
- Sanitary Sewer Study & Repairs: \$500,000
- Paper Mill Road & CMP¹ Storm Water Improvements: \$436,000
- STAR Campus Substation: \$8.9 million
- Lot #1 Parking Garage: \$14.1 million
- Hard Surface Improvements: \$150,000
- Vehicle Replacements: \$171,500
- LED Streetlight Conversion: \$581,000



# Annual Street Program

#### YEARLY WEIGHTED AVERAGE STREET CONDITIONS



**→**W

**→**ALL

# Water Main Replacement & Sanitary Sewer Study/Repairs

#### All dollar amounts are expressed in thousands

Infrastructure Category	Inventory ***	Expected Service Life	Cost/mi	Comment	Replacement per year ****	Cost/yr	2015 Budget Funds	2015 Gap	2016 Budget Funds	2016 Gap
Water Mains	150 miles	100 years	\$ 1,000	Replace - restores full life	1.5 miles	\$ 1,500	\$ 1,000	\$ 500	\$ 1,500	\$ -
Sanitary Sewer Mains	95 miles	100 years	500	Reline - restores 50-years	0.95 miles	475	400	75	400	75
Streets (City)	65 miles	17.5 years *	490	50% full depth, 50% overlay	3.71 miles	1,818	1,000	818	1,300	518
Storm Sewer (Concrete)	80 miles	85 years	1,200	Replace - restores full life	0.94 miles	1,128	1,000	128	1,000	128
Storm Sewer (Metal)	5 miles	15 years **	1,000	Replace with concrete	0.33 miles	330	200	130	200	130
		_			Totals ►	5,251	3,600	1,651	4,400	851

<sup>\*</sup> Average value assuming a 20-year life for full depth restoration and 15-years for 2" overlay. Life varies significantly based on traffic loading and material quality



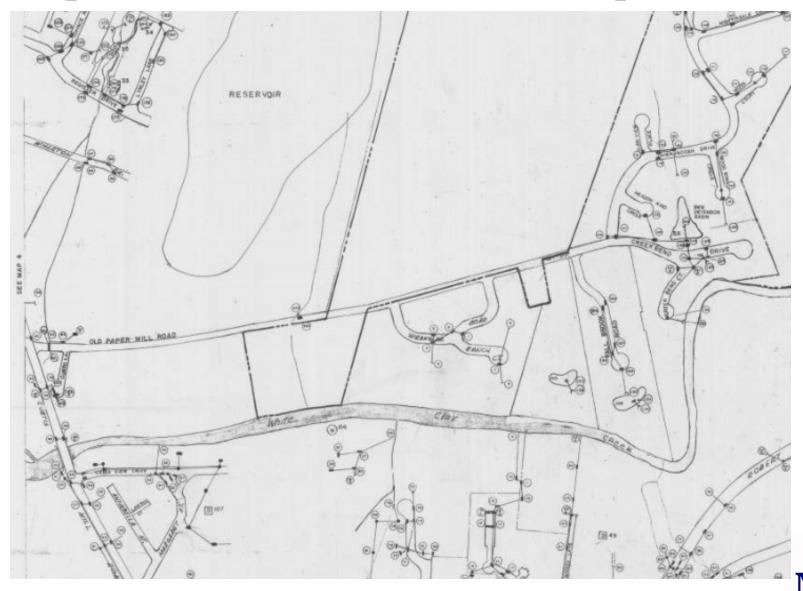
27

<sup>\*\*</sup> Metal storm pipe has not been used in the City for many years. Traditionally, a 25 year life for CMP applies, but most is severely deteriorated and in need of replacement

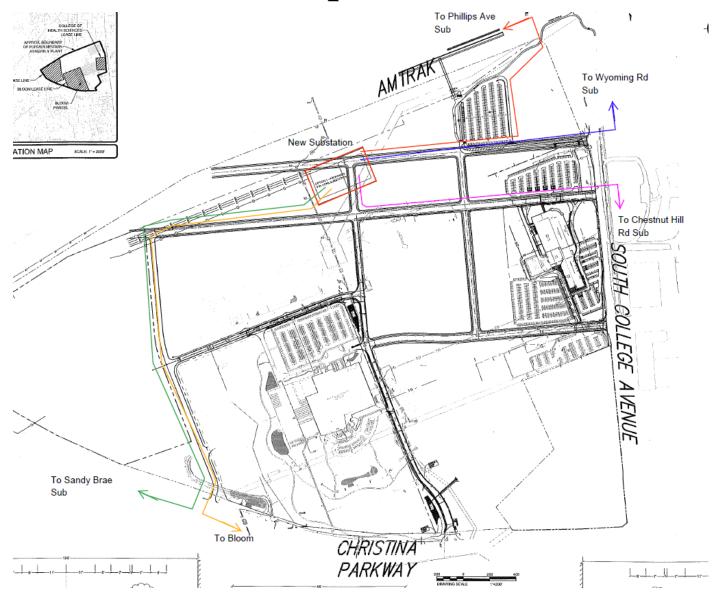
<sup>\*\*\*</sup> Inventory lengths reflect our best available current records. Road miles are the only survey grade values at this point and all others will change as we complete surveys

<sup>\*\*\*\*</sup> Replacement costs include structures like manholes, valves, catch basins, curbing, etc. in an effort to give a simple replacement value for an average street, main, etc.

# Paper Mill Road Stormwater Improvement



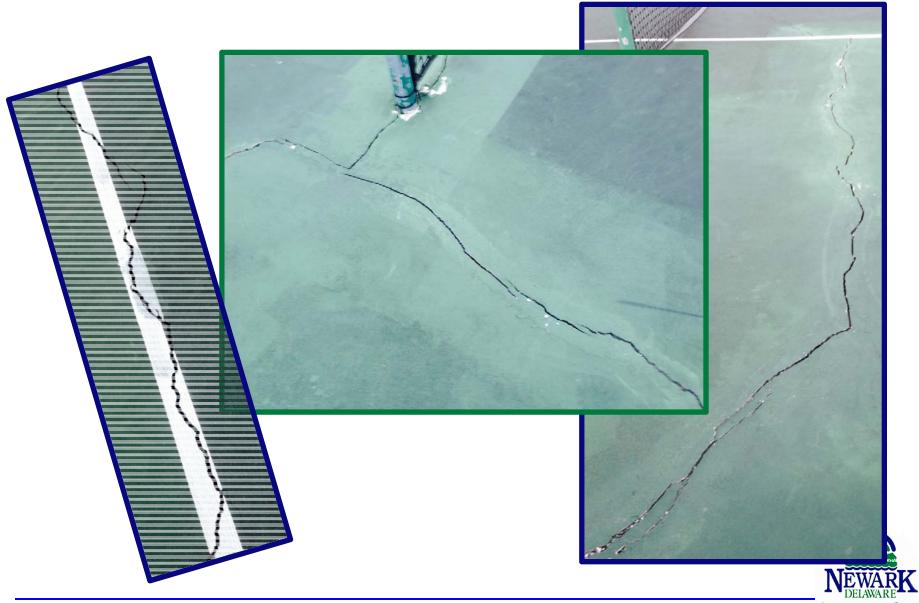
# STAR Campus Substation



# Lot #1 Parking Garage



# Parks & Recreation – Hard Surface Repair



31

## Vehicle Replacements



- Limited vehicle replacements scheduled for 2015
- \$606,500 in vehicle & equipment replacements deferred into out years of vehicle replacement program
- \$171,500 will be used to replace:
  - One police patrol vehicle ('05 Ford CV)
  - One maintenance vehicle ('01 Dodge Van)
  - Two Parks Vehicles
    - '99 Dodge Caravan
    - '01 Ford F550 Dump Truck (#1433)





# LED Street Lights – why transition?

- Street lights are a large use of municipal power
  - □ In 2013, Newark used about 8,000 MWh (municipal bldgs., utilities, parks, etc.)
  - □ About 2,400 MWh (30%) was consumed by street lights
- LED Project payback is less than 8.5 years, conservatively
  - Estimated budget cost of \$580,000 to replace some gooseneck style lights (780-250 W and 123-400 W)
  - Lower annual electricity costs for LED bulbs (About \$55,000 / year)
  - Expected LED bulb life is 20 years compared to High Pressure Sodium (HPS) bulb life of 5 years (reduced parts and labor)
- Reduced carbon footprint
  - 250 W HPS lights use 296 W Equivalent LED bulbs use 143 W
  - 400 W HPS lights use 464 W Equivalent LED bulbs use 216 W
  - Transition to LED saves about 600 MWh / year
    - By contrast, McKees Solar Park generation is about 270 MWh / year
  - □ This transition will reduce Newark's electricity use by 7.4%
  - □ CO<sub>2</sub> generation will be reduced by 600,000 pounds per year
    - Equivalent to planting approximately 12,500 trees
- Better light quality and color with reduced light pollution
  - All light generated is focused on road with no light escaping above fixtures into neighboring windows
  - Reduced urban night glow and glare

# LED Street Lights – why transition?

Side-by-side comparison of LED versus HPS

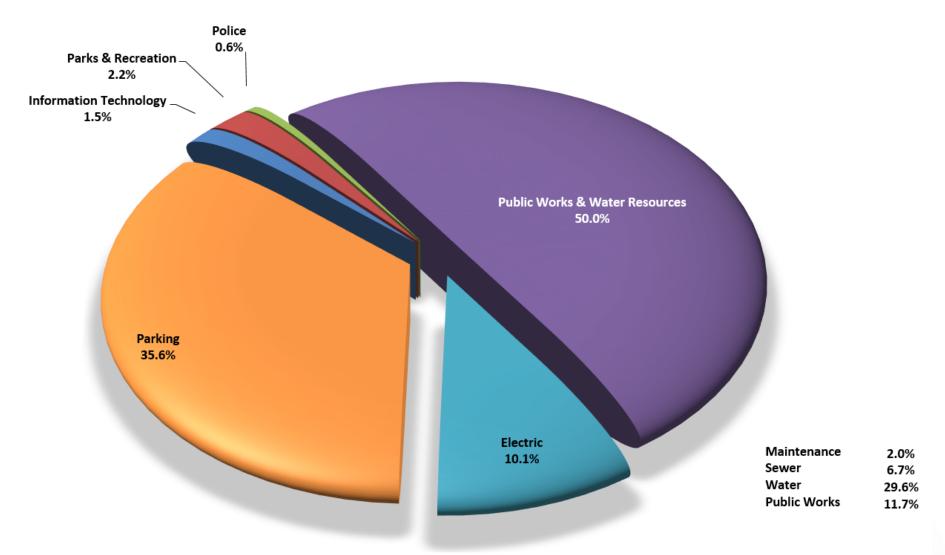


# 2015-19 CIP Program Totals

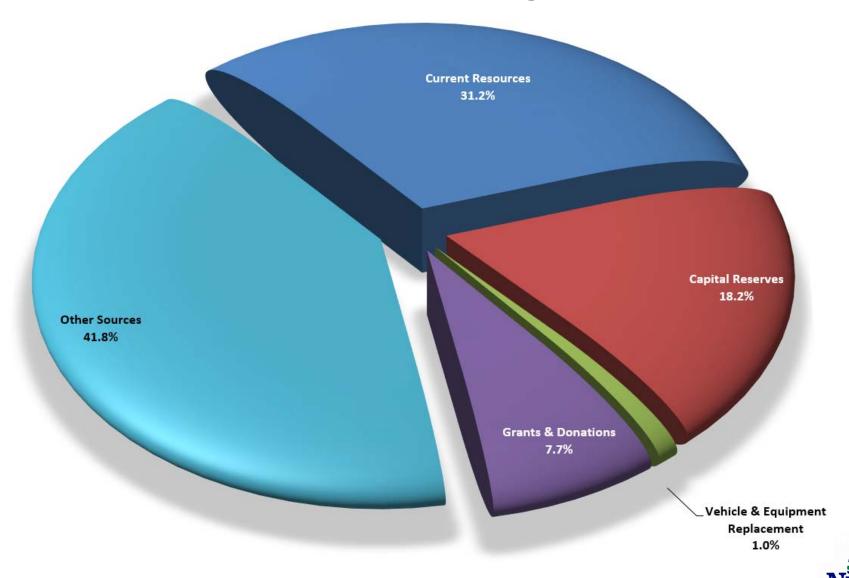
	2015	2016	2017	2018	2019	Total Out- Years	Total CIP
General Fund							
Capital Improvement Program							
Administration	\$ -	\$ -	\$ 20,000	\$ -	\$ -	\$ 20,000	\$ 20,000
Information Technology	243,542	227,300	-	-	-	227,300	470,842
Legislative	-	-	-	-	-	-	-
Parks & Recreation	356,000	1,996,000	2,055,000	145,000	118,000	4,314,000	4,670,000
Code Enforcement	-	175,200	95,000	-	-	270,200	270,200
Police	102,000	421,000	206,000	3,000	177,000	807,000	909,000
Public Works	1,923,564	3,188,000	2,010,000	1,845,000	1,835,000	8,878,000	10,801,564
Total General Fund	\$ 2,625,106	\$ 6,007,500	\$ 4,386,000	\$ 1,993,000	\$ 2,130,000	\$ 14,516,500	\$ 17,141,606
Enterprise Funds							
Capital Improvement Program							
Electric	\$ 1,675,015	\$ 1,813,000	\$ 9,735,000	\$ 1,493,000	\$ 409,000	\$ 13,450,000	\$ 15,125,015
Water	4,869,668	7,397,705	5,146,000	3,535,350	3,617,891	19,696,946	24,566,614
Sewer	1,100,000	500,000	600,000	700,000	750,000	2,550,000	3,650,000
Parking	5,860,325	9,100,230	3,349,450	31,050	100,000	12,580,730	18,441,055
Total Enterprise Fund	\$ 13,505,008	\$ 18,810,935	\$ 18,830,450	\$ 5,759,400	\$ 4,876,891	\$ 48,277,676	\$ 61,782,684
Internal Service Funds							
Capital Improvement Program							
Maintenance	\$ 330,000	\$ 75,000	\$ 25,000	\$ -	\$ -	\$ 100,000	\$ 430,000
Total Internal Service Funds	\$ 330,000	\$ 75,000	\$ 25,000	\$ -	\$ -	\$ 100,000	\$ 430,000
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Comprehensive CIP	\$ 16,460,114	\$ 24,893,435	\$ 23,241,450	\$ 7,752,400	\$ 7,006,891	\$ 62,894,176	\$ 79,354,290



# Gross Capital Expenditures by Department



# 2015 CIP Funding Sources



## CIP Prioritization

Priority	Description
1	Highest Priority Level by default because project is underway and must be completed with the reserve funding identified
2	Highest Priority Level – truly critical need to remediate service level, avoid service interruption, or remediate a failing item or service. Must be 2015.
3	Medium High – the City would be taking a calculated risk in the deferral of this required project.
4	Medium – this project is a NEED and not a WANT, but there is no significant risk in deferring this project or purchase.
5	Medium Low – this project is a NEED and not a WANT, but it can be delayed and evaluated for 2016.
6	Low – this project was already deferred into 2016 in the CIP program, but should be reconsidered in 2016.
7	Low – this project is being considered in the 2017 CIP program.
8	Very Low – this project is being considered in the out years of the CIP program.

### 2015 CIP Priorities

#### 2015 CIP Plan Year (2015 Net Funding) - Summary of Funding Priorities by Department

		P	riority Levels			
Row Labels	1	2	3	4	5	<b>Grand Total</b>
Electric	47,580	625,000	-	-		672,580
IT		164,542	54,000	25,000		243,542
Maint		95,000		200,000		295,000
Parking		185,250		9,825		195,075
Parks		5,000	30,000	202,000		237,000
Police		64,500				64,500
Refuse	77,564	150,000				227,564
Sewer	407,249	150,000				557,249
Streets	377,931	264,895			70,000	712,826
Various		17 <u>11</u>				n <del>u</del>
Water	492,203	1,206,522	76,640	150,000	-(9)	1,925,365
Grand Total	1,402,527	2,910,709	160,640	586,825	70,000	5,130,701





